

Request for Decision (R.F.D.) September 2010

R.F.D. # 2010-022
 Revision Date: 14/07/2010
 Subject Title: 11v11 Soccer Played in Indoor Facility During Winter Months
 Submitted by (name of person authoring RFD form) Bruce Henderson, Director of Organizational Development on 14/07/2010
 Organization Submitting RFD: Executive Committee
 Programme Area: League Management
 Secondary Programme Area(s) Registration
 Present Situation:

There are six types of soccer played in Ontario. In addition, the OSA rules also recognize beach soccer and 3v3 soccer but other than the [OSA's Competition Policy 3.7](#), there are no other regulations regarding these two types of soccer. The six primary types are defined below:

Soccer Type	Number of Players	Ages	Played	Season	Playing Rules
outdoor soccer	11v11	senior & youth	outdoors	summer months	Laws of The Game
outdoor soccer	11v11	senior & youth	indoors	winter months	Laws of The Game
mini soccer	6v6, 7v7, 8v8, 9v9	U12 and younger	outdoors	summer months	OSA Mini-Soccer Rules
Senior Outdoor Recreational 5-a-side	5v5	senior	outdoors	summer months	Laws of The Game (abbreviated)
Indoor Soccer	6v6, 7v7 (number of players can vary in accordance with league rules)	senior, youth, mini	indoors	winter months	OSA Playing Rules for Indoor Soccer
Futsal	5v5	senior, youth, mini	indoors	winter months	FIFA Futsal Laws Of The Game

Based on the current OSA rules:

1. a player must register as an outdoor player in order to play 11v11 soccer (regardless of whether it is played during the summer months or winter months and regardless of whether it is played outdoors or indoors)
2. an Under-12 player must register as a mini-soccer player in order to play mini-soccer
3. a senior player must register Senior Outdoor Recreational 5-a-side in order to play 5v5 outdoors
4. a player must register as an indoor player in order to play indoor soccer
5. a player must register as a Futsal player in order to play futsal
6. an indoor team may play in a *Futsal* tournament subject to the tournament rules
7. a futsal team may play in an *Indoor* tournament subject to the tournament rules
8. subject to the tournament rules, an indoor team or a futsal team may be permitted to play in an "outdoor" tournament played in an indoor facility in Ontario during the period from January 1 to April 15, providing that all of its players are either registered as "indoor" players for an indoor team or as "futsal" players for a futsal team (*NOTE: the same exception does not apply to an outdoor team playing in an indoor or futsal tournament .*)
9. indoor teams are not permitted to play in outdoor or futsal competitions (leagues, cup competitions, tournaments or exhibition games)
10. futsal teams are not permitted to play in indoor or outdoor competitions (leagues, cup competitions, tournaments or exhibition games)
11. outdoor teams are not permitted to play in indoor or futsal competitions (leagues, cup competitions, tournaments or exhibition games)
12. a player registered on an indoor team may NOT "play up" to, or play as a guest player on, an outdoor team or futsal team
13. a player registered on a futsal team may NOT "play up" to, or play as a guest player on, an outdoor team or indoor team
14. a player registered on an outdoor team may NOT "play up" to, or play as a guest player on, an indoor team or futsal team

For the 2008-2009 and 2009-2010 winter seasons, the Ontario Indoor Soccer League played 11v11 outdoor soccer with the special classification of indoor soccer. For the 2009-2010 winter season, the Aurora Indoor Soccer League and the Central Toronto Indoor Soccer League both played 11v11 outdoor soccer with the special classification of indoor soccer. These exemptions were approved by the OSA's Board of Directors. For the past two winter seasons, the Toronto S.A. has operated the TSA 11v11 Winter League under the classification of outdoor soccer. Some 11v11 tournaments during the Christmas period were played indoors as outdoor tournaments but, special permission was granted by the OSA Board for indoor and futsal teams to play in these outdoor tournaments. A team registered as an outdoor team to play in the TSA 11v11 Winter League was ruled to be ineligible to play in an 11v11 outdoor tournament played in an indoor facility during the Christmas period while teams registered as both indoor and futsal were eligible to play in that same outdoor tournament. As a result, there is currently a lot of confusion about who is playing what types of soccer and which teams are eligible to play in which types of leagues and tournaments.

When the OSA Board approved the OISL to play 11v11 outdoor soccer with the special classification of indoor soccer in the 2008-2009 and 2009-2010 winter seasons, the Board requested that a review be undertaken to study the types of soccer being played in indoor facilities during the winter months and to make recommendations back to the Board. A Working Group was formed to under the review and its report was submitted to the OSA's Executive Committee on July 13, 2010. A copy of that report is attached as the [Indoor Soccer Review Discussion Paper](#).

At its July 13 meeting, the OSA Executive Committee agreed that "[Recommendation Numbers 1 and 2 move forward now as per the recommendations of the Indoor Soccer Review Working Group with the objective of RFD's being considered at the September 2010 Board meeting](#)". Recommendations 1 and 2 are listed below:

1. The rules which address the playing of 11 v 11 soccer in indoor facilities during the winter months should be referred to an Advisory Group to develop a RFD for consideration at the September 18-19, 2010 OSA Board meeting. The Board will be requested to suspend the 45-day deadline for the submission of this RFD in order to provide ample time to prepare a proper RFD. There is a need to have something in place for the 2010-2011 winter season as this has been an outstanding problem for the past two winters.
2. Amending rules which address the current hindrance of Futsal development should be addressed by a RFD submitted to the September 18-19, 2010 OSA Board meeting by the OSA's Futsal Committee. Again, this is a pressing issue and policy revisions are needed prior to the next Futsal season.

This RFD 2010-022 addresses the first recommendation while [RFD 2010-021](#) addresses the second recommendation.

The registration of players and teams and the eligibility of those players and teams to play in various competitions has become very complex as reported in the attached document. A large number of rules need to be addressed as outlined on pages 8-16 of the attached report. It will take a complete overhaul of the published rules to address all of these issues. The Recommendation Numbers 3 and 4 are now being considered by the OSA Executive Committee and they will deal with the complexity of rules which need to be addressed. Those recommendations are:

3. The proposal regarding an annual one-time registration with the OSA each "registration year" and the four recommended options for implementing this type of registration should be referred to an Advisory Group for further review with a preliminary report to be submitted to the November 27-28, 2010 OSA Board meeting.
4. The proposal to review all of the other rules identified in this document should be referred to an OSA Policy Review Advisory Group set up to consider a total review of the OSA's published rules with an objective of ensuring simplification and relevance to each level and jurisdiction of soccer within this province. The problematic rules identified in this document are only part of this major rule review required to address redundancy, conflicting policies and a simplification of the overall OSA published rules. This will be a longer term project.

However, this RFD addresses only the rules which need to be revised for the upcoming winter season.

While the North York S.A. has submitted [Proposal 2010-017](#) in order for the Central Toronto Indoor Soccer

League to play 11v11 outdoor soccer with the special classification of indoor soccer during the 2010-2011 winter season, other leagues such as the leagues at the Hershey Centre, Ontario Soccer Centre, Lampport Bubble and Aurora Indoor Facility are also planning to play 11v11 soccer during the upcoming winter months. In addition, there are 11v11 tournaments planned for some of these indoor facilities during the upcoming winter months. Consequently, there is an urgent need to correct the rules so that all 11v11 soccer played in indoor facilities during the winter months will play under the same classification and will be subject to the same rules.

Specific Decision Requested:

To amend Registration Policy 5.17 as follows

5.17 A Club shall register its players on its teams, subject to the following maximum and minimum limits.

Team Status	Team Classification	Team playing season	Maximum Limit	Minimum Limit
Amateur	Mini Soccer Outdoor	Outdoor	14 Players	7 Players
	Mini-Soccer Indoor	Indoor	14 Players	7 Players
	Mini-Soccer Futsal	Indoor	14 Players	5 Players
	Youth Outdoor Competitive	Outdoor	18 Players	11 Players
	Youth Outdoor Recreational	Outdoor	25 Players	11 Players
	Youth Indoor (small sided)	Indoor	18 Players	7 Players
	Youth Indoor (11v11)	Indoor	18 Players	11 Players
	Youth Futsal	Indoor	18 Players	5 Players
	Senior Outdoor Competitive	Outdoor	25 Players	11 Players
	Senior Outdoor Recreational (11-a-Side)	Outdoor	25 Players	11 Players
	Senior Outdoor Recreational (5-a-Side)	Outdoor	25 Players	5 Players
	Senior Indoor (small sided)	Indoor	25 Players	7 Players
	Senior Indoor (11v11)	Indoor	25 Players	11 Players
Senior Futsal	Indoor	25 Players	5 Players	
Non-Amateur	A Club with one Non-Amateur Senior Outdoor Competitive Team	Outdoor	As per CSA Rules and Regulations and OSA's MOU with Professional League.	As per CSA Rules and Regulations and OSA's MOU with Professional League.
	A Club with two Non-Amateur Senior Outdoor Competitive Teams	Outdoor		
	Non-Amateur Senior Indoor	Indoor		
	Non-Amateur Senior Futsal	Indoor		

To amend Indoor Soccer Policy 1.1 as follows

1.1 An indoor soccer competition in the Province of Ontario must be played in accordance with:

- a) **for Mini-Soccer Indoor, Youth Indoor (small sided) and Senior Indoor:**
the "OSA Playing Rules Of Indoor Soccer" as approved by the OSA Board of Directors and as published by The Ontario Soccer Association; or
- b) **for Youth Indoor (11v11) and Senior Indoor (11v11) :**
the "Laws Of The Game" as approved by the IFAB which can be obtained from the FIFA website:
http://www.fifa.com/mm/document/affederation/generic/81/42/36/lawsofthegame_2010_1_1_e.pdf ; or
- c) **for Mini-Soccer Futsal, Youth Futsal and Senior Futsal:**
the "Futsal Laws Of The Game" which can be obtained from the FIFA website:
<http://www.fifa.com/en/regulations/regulation/0,1584,13,00.html>

NOTE: As this RFD was not submitted 60 days prior to the OSA Board meeting and in accordance with Section 1, Policy 5.12, the RFD will require an 80% approval vote from the OSA's Board of Directors to allow the RFD to be considered at the September 17-19, 2010 OSA Board meeting.

In accordance with Policy 5.7 of the "Development And Approval Of Policies And Procedures", the Board is being requested to approve this RFD at one Board meeting (ie., the Concept approval and also the Final approval).

As this is a time sensitive policy, it shall go into effect October 19, 2010.

Budget Requirements (Change if any): This \$0.00

year:
Availability of Funds if not included in this year's budget: **not applicable**

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- Advantages:
1. this will permit leagues to play 11v11 as indoor soccer.
 2. all players registered for the indoor playing season will be permitted to play 11v11, indoor soccer and futsal soccer without a special registration for those soccer types
 3. it will simplify the rule and permit all teams registered for the winter indoor season to play in all three types of competitions: indoor, futsal and 11v11.
 4. this is a temporary solution until after a complete review of the OSA rules has the opportunity to address all of the registration and competition issues.
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Possible

Objections:

Alternatives:

Attachments: **Indoor Soccer Review Discussion Paper**

Decision **Approved**

Date **18-September-2010**
